GERMANY. INSPECTION ACTIVITIES

Title of the inspection activities: Cooperation for Implementing Work Safety in Care Business (KoBrA)

Duration of the inspection activities: 2 years

Aim of the inspection activities: Actively check and promote work safety and risk assessment in care

Scope of the inspection activities: inspection of care enterprises delivering care services to elderly and disabled at home and in resident care centres.

Sector covered by inspections: Care sector – Residential care activities for the elderly and disabled (NACE code 87.30) and social work activities without accommodation for the elderly and disabled (NACE code 88.10)

The number of establishments inspected in the framework of the activities: 388

The number of labour inspectors involved in implementing the inspection activities: **not specified**The number of persons involved in supervising the implementation of the inspection activities (including development of inspection documents and summarizing results of inspections): **8 to 10 persons**

Short summary of the outcome of the inspection activities:

Inspection activities resulted from a joint inspection activity of occupational health and safety experts from two statutory accident insurance and several OSH inspection authorities. An important result is that the risk assessment tool, as the basis for occupational health and safety, makes a significant contribution to ensuring the health and safety of employees in the care sector. Care facilities are particularly successful in doing this if managers, occupational doctors, safety specialists and safety officers, employee representatives as well as the employees themselves are involved in the risk assessment process.

The study shows: In 93 percent of inpatient facilities, the important tool of risk assessment was in place and in 66 percent of these cases, the risk assessment was also rated as appropriate. In comparison, the results in outpatient care reveal a greater need for action: 73 percent of care services had a risk assessment; in less than half of these companies (42 percent), the inspectors ultimately rated the instrument as appropriate. In the overall assessment of occupational health and safety organization, the results of outpatient facilities were also significantly lower than those of inpatient facilities.

No.	question	yes/no		comment
	Ins	spection activity		
A. Selecting priority areas for inspection				
1.	What sources of information did you		\boxtimes	proposals of partner institutions (which
	use in selecting the priority area for		ones	s?)
	inspection?		The	KoBrA network consists of two
			min	istries, two statutory accident
			insu	rances, several employers'
			orga	anisations in the health care sector, the
			trad	le union of the care sector,
			orga	anisations of safety engineers and
			occı	upational doctors and the statutory
			pen	sion system
2.	What was the main reason for			others (please specify)
	selecting the inspection priority area?		Poo	r work conditions and a lack of
			com	petent staff
3.	What was defined as priority area?		\boxtimes	a particular sector(s) of economy
				a particular hazard (a group of hazards) in
			a giv	ven sector
				incompliance with legal requirements
			cond	cerning labour relations/working
			cond	ditions
4.	What was the predominant aim of			to provide the inspected entities with
	workplace inspections?		info	rmation on legal requirements
			\boxtimes	to provide the inspected entities with
			info	rmation on how to ensure compliance with
			lega	l requirements
				to enforce compliance with the law in the
			insp	ected entities
5.	How did you determine the number			the percentage of all registered entities
	of entities to be inspected?		whe	re the problem determined as the priority
			area	was expected to surface (range:
				over 10 to 20 %;
				of all registered entities)

6.	What was taken into consideration		\boxtimes the number of entities typical of a given		
	when determining the number of		programme in the region;		
	inspections to be carried out by				
	individual field offices (regions):				
B. D	B. Determining the time span of inspection activities				
9.	How was the breakdown of inspections	planned?	? Were the inspections carried out:		
a)	evenly throughout the whole period		Yes		
	of the planned activities				
10.	What was the average duration of a		within one day, between 2 and 4 hours;		
	workplace visit conducted in the		within one day, between 4 and 8 hours;		
	framework of the programme				
	implementation (the time it took to				
	complete inspection activities at an				
	individual establishment)?				
11.	What was the average duration of the		within one day, between 4 and 8 hours;		
	activities carried out in the office of				
	the labour inspectorate (excluding				
	the penal and administrative				
	sanctions)?				
C. Se	electing establishments for inspection.				
12.	What criteria were used when		workplace location and sectoral criteria		
	selecting establishments for		combined (e.g. bakeries in a particular area)		
	inspection?				
13.	What sources of information were		others (please specify)		
	used when selecting establishments		List of enterprises in care obtained from the		
	for inspection?		legal register.		
D. Pı	D. Provision of staff for carrying out inspections				
15.	What group of inspectors was		a select team of inspectors was involved		
	involved in the inspection activities?		based on their education and experience:		
			up to 10% of the staff		
16.	How were inspectors prepared for		additional training was provided by the		
	the inspection activities (additional		same person (the same team) for all labour		
	training)?		inspectors involved in the campaign;		

18.	What materials were at the		checklists;
	inspectors' disposal during the		specialist, issue-related materials (applied
	activities?		technologies, machinery, equipment and tools,
19.	Did labour inspectors use IT tools		IT tools were used :
	when carrying out activities within		igtimes when summarizing and documenting the
	the described inspection campaign?		results of the inspection in a specific
			inspected entity
E. In	volvement of other regulators, institu	tions, aut	horities for labour protection and social
part	ners in the implementation process.		
23.	At which stage was the cooperation		at the planning stage;
	with another regulator, institution,		igorimes at the communication stage regarding the
	authority for labour protection or		onset of the inspection activity;
	social partner initiated?		igtimes at the implementation stage of the
			activity;
			at the stage of popularizing the
			information about the results of the inspection
			activity;
24.	What did the cooperation with		others – please specify:
	another regulator, institution,		Communication during venues for the
	authority for labour protection or		enterprises and media reports in employers'
	social partner involve?		magazines
25.	Are there any legal requirements		No
	obliging other regulators, institutions,		
	authorities or social partners to make		
	their data accessible to the labour		
	inspectorate for inspection needs?		
26.	Does the labour inspectorate have		No
	direct online access to information		
	and data collected by other bodies,		
	institutions and authorities?		
27.	What information obtained in the		Please indicate the cooperating institutions
	above manner was used for		and the type of data / information used in the
			described inspection campaign:

	implementing the inspection		A list of enterprises in the care sector could
	campaign?		be obtained from the legal register for
			these enterprises. However, due to an
			increased level of data protection this is no
			longer possible.
F.	Supporting inspection activities with tra	ining pro	wided for employers or workers (combining
in	spection and educational activities)		
28	3. Were establishments covered by		Information desks at a venue for care
	inspections provided with		enterprises
	information or training prior to the		What percentage of establishments selected
	commencement of the inspection		for inspections participated in training events
	task?		(or other forms of provision of information)?
			Not specified.
29). Is the effectiveness of prior		Not assessed
	information or training activities		
	taken into account when evaluating		
	the results of the inspections?		
30	Once the inspection activity is		An inspection letter is sent to these
	completed, are representatives of		enterprises which have to perform
	inspected establishments provided		measures
	with recommendations and proposed		
	corrective measures – in the form of		
	guidance or training – regarding the		
	identified compliance level in		
	establishments operating in the field		
	covered by inspection?		
G	. Monitoring the implementation of inspe	ection act	tivities
3	Was the implementation of		How many people were involved in monitoring
	inspection activities in any way		and coordination of the inspection activity?
	monitored and coordinated?		One expert from the research institution
			What was the function of those persons in
			relation to labour inspectors who
			implemented the activity (fellow labour

			inspectors, immediate supervisors, national
			coordinator at the labour inspectorate's
			headquarters)?
			No function.
32.	What was the scope of monitoring		monitoring the implementation level of
	and coordinating actions regarding		the developed quantitative plan
	the inspection activity?		
33.	Were IT tools used to carry out	70	A brief description of IT tools:
	monitoring and coordination		A research institute provided the IT tool to
	activities as part of the described		register the outcome of the inspections and
	inspection campaign?		the measures imposed.
			- IT tools were used to:
			monitoring the implementation level of
			the developed quantitative plan
H. C	ommunicating the information about	inspectio	n campaign and its results.
35.	What was the scope of information		
	communicated to:		
a)	stakeholders in the sector covered by		Yes
	the inspection activity ?		
36.	How was the information about the		Venue for Care enterprises, publication in
	inspection activities communicated		an employer's magazine and the magazine
	to stakeholders and the general		of a statutory accident insurance
	public?		
I. Eva	aluating the results of the inspection a	ctivities.	Evaluation methods and tools.
37.	How were the results of inspection can	npaign ev	aluated?
f)	other way		A research institute provided the statistical
			analysis of data registered in the IT tool.
			The evaluation of the statistic findings was
			performed by a group consisting of
			representatives from the two ministries, the
			two statutory accident insurances, a
			professor in work environment science and
			the expert on statistics from the research
			institute.

38.	How was the information about the effects of inspection campaign obtained (e.g. about the		
	elimination of irregularities, introduction of higher standards)?		
a)	information provided by the		Was the information provided by employers
	employer		randomly verified by labour inspectors?
			Yes
			What is the employer's liability for providing
			false information?
			If an employer provides false information
			he / she can be fined
			What is the ratio of information provided by
			the employer to the overall pool of
			information about the effects of inspections?
			Not established
b)	information provided by the labour		If so, what form did the information provided
	inspector who conducted the next		by the inspector have?
	inspection at the workplace		Note in the documentation about the
			enterprise
			What is the ratio of information provided by
			the labour inspector who conducted the next
			inspection at the workplace to the overall pool
			of information about the effects of
			inspections?
		V	Not established
39.	What performance indicators were		Please list and briefly describe the indicators:
	used to evaluate the effectiveness of		The number of inspections were counted
	the inspection campaign?		and the frequencies of several deficiencies
			in i.e. work organisation, handling of
			chemical an biological agents, muscular-
			skeletal strain in the risk assessment were
			calculated
41.	How were the project effects evaluated	d?	
a)	Was any final summary evaluation of		If so, what was the scope of such evaluation?
	the inspection task (inspection		A report including the statistical data was
	campaign) made?		published to provide help for decisions and

		the improvement of the work environment
		in care enterprises
b)	Were partial assessments made	If so, what was the frequency and scope of
	during the inspection activity?	such assessments?
		The number of inspections was counted to
		calculate the progress of the inspection
		campaign. The results were provided three
		to four times a year for the group meetings.
c)	Did you prepare a formal document	If so, was the formal evaluation document
	with evaluation of the inspection	prepared by the labour inspectorate or an
	activity after its completion?	external evaluator?
		Please name the entities which conducted
		such external evaluation.
		The evaluation document was compiled by
		a consultant in a health care consultancy
		and discussed in a group consisting of
		representatives from the two ministries, the
		two statutory accident insurances, a
		professor in work environment science and
		the expert on statistics from the research
		institute.
		If so, what aspects of the evaluation were
		included in the formal document? (Please
		specify and describe the evaluation shortly).
		The report contains the details of the
		findings, the importance of accessibility of
		trained safety staff and the enrolment of
		employees and their representatives at the
		work place. The appendices give the
		statistical data and the questionnaire used.
		How were the report conclusions
		disseminated?
		Publication on a web-site and presentation
		at the yearly venue for care enterprises

42.	How was the final document utilized	Comparison with the results of the SLIC
	in practice?	inspection campaign on musculoskeletal
		diseases